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**ACTION IO-14** 

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15

AF-10 ARA-16 EA-11 EUR-25 NEA-10 SY-10 USSS-00 EB-11

DOTE-00 FAA-00 RSR-01 /177 W

R 151808Z AUG 73

FM USMISSION USUN NY
TO SECSTATE WASHDC 9064

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E.O. 11652: GDS TAGS: PINS. UN

SUBJ: TERRORISM COMITE LAST TWO DAYS

SUMMARY: LAST TWO DAYS MARKED BY INTENSIVE EFFORT TO FIND AGREED RECOMMENDATIONS. AGREEMENT REACHED ON A NUMBER OF INDIVIDUAL POINTS INCLUDING CONDEMNATION AND REQUEST FOR FURTHER ACTION ON SPECIFIC MEASURES. NO AGREED RECOMMENDATIONS EMERGED BECAUSE OF INABILITY BRIDGE GAPS ON RELATIONSHIP BETWEEN ACTION ON TINERNATIONAL TERRORISM AND STRUGGLE FOR SELF-DETERMINATION.

- 1. AT SUGGESTION CHAIRMAN COMITE BEGAN MEETING PM FRIDAY AUGUST 10 IN INFORMAL GROUP UNDER AMB. BOYD. ALGERIA, NIGERIA, ZAIRE, YEMEN, IRAN, INDIA, CZECHOSLOVAKIA, HUNGARY, USSR, CANADA, UK, US, PANAMA, GUATEMALA, VENEZUELA WERE "OFFICIAL" MEMBERS OF GROUP.
- 2. AMB. HOVEYDA (IRAN) EVENING AUG. 10 PRESENTED PAPER DISCUSSED POPPER/ROSENSTOCK TELECON OF AUG 11.
- 3. AFTER PROLONGED NEGOTIATIONS BACK AND FORTH SECT. AND HOVEYDA PREPARED FOLLOWING TEXT OF WHAT APPEARED TO BE EMERGING AS OF MID-DAY AUG 11: CONFIDENTIAL

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"11 AUGUST 1973

# RECOMMENDATIONS (NEW VERSION)

- 1. CONDEMNS ACTS OF INTERNATIONAL TERRORISM WHICH ENDANGER OR TAKE INNOCENT HUMAN LIVES OR JEOPARDIZE THEIR RIGHTS AND FUNDAMENTAL FREEDOMS
- 2. (A) CONDEMNS ALL ACTS OF STATES IN VIOLATION OF THE PURPOSES AND PRINCIPLES OF THE CHARTER OF THE UNITED NATIONS, WHETHER THEY ARE REGARDED AS ACTS OF INTERNATIONAL TERRORISM OR NOT: (B) CONDEMNS OPPRESSION AND FOREIGN OCCUPATION, VIOLATIONS BY STATES OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS, IN PARTICULAR THE REFUSAL TO RECOGNIZE THE RIGHT OF PEOPLES TO SELF-DETERMINATION:

. . . . . .

#### RECOMMENDS

(A) THAT THE COMPETENT ORGANS OF THE UNITED NATIONS SHOULD INTENSIFY THEIR EFFORTS IN ORDER TO ERADICATE THE FAR-REACHING CAUSES OF INTERNATIONAL TERRORISM, INCLUDING THE FINAL LIOUIDATION OF COLONIAL DOMINATION, FOREIGN OCCUPATION. RACIAL DISCRIMINATION AND APRTHEID, AS WELL AS DENIALS OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS: (B) TO RECALL THE DUTIES OF STATES PROCLAIMED IN THE DECLARATION ON PRINCIPLES OF INTERNATIONAL LAW CONCERNING FRIENDLY RELATIONS AND CO-OPERATION AMONG STATES IN ACCORDANCE WITH THE CHARTER OF THE UNITED NATIONS BEGIN BRAKETS RESOLUTION 2625 (XXV) CLOSE BRACKETS; (C) TO RENEW ITS INVITATION TO STATES TO BECOME PARTIES TO THE EXISTING INTERNATIONAL CONVENTIONS WHICH RELATE TO VARIOUS ASPECTS OF THE PROBLEM OF INTERNATIONAL TERRORISM AND DRAW PARTICULAR ATTENTION TO THE CONVENTIONS SIGNED AT TOKYO ON AT THE HAGUE ON AND AT MONTREAL ON ## (D) TO RENEW ITS INVITATION TO STATES TO TAKE APPRO-PRIATE MEASURES AT THE NATIONAL LEVEL, WITH A VIEW TO THE SPEEDY AND FINAL ELIMINATION OF INTERNATIONAL TERRORISM AND TO RE-EXAMINE THEIR NATIONAL LAWS IN ORDER TO MAKE THEM MORE EFFECTIVE IN THIS REGARD; (E) TO INVITE STATES TO INTENSIFY THEIR CO-OPERATION AT THE BILATERAL, REGIONAL AND INTERNATIONAL LEVELS IN CONFIDENTIAL

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ORDER TO PREVENT ACTS OF INTERNATIONAL TERRORISM.

(F) TO COMPLETE AS A MATTER OF PRIORITY THE ELABORATION AND ADOPTION OF AN INTERNAIONAL CONVENTION ON THE PREVENTION AND PUNISHMENT OF CRIMES AGAINST DIPLOMATIC AGENTS AND OTHER INTERNATIONALLY PROTECTED PERSONS;

(G) TO PREPARE AND ADOPT ONE OR MORE INTERNATIONAL CONVENTIONS FOR THE PREVENTION OF CERTAIN ACTS OF INTERNATIONAL TERRORISM IN FIELDS TO BE DEFINED BY THE GENERAL

ASSEMBLY, TAKING INTO ACCOUNT, INTER ALIA, THE PRINCIPLE THAT PARTIES TO SUCH CONVENTIONS SHOULD EITHER EXTRADITE THE PERPETRATORS OF SUCH ACTS OR BRING LEGAL PROCEEDINGS AGAINST THEM.

- (H) TO REQUEST THE INTERNATIONAL CIVIL AVIATION ORGZNIZATION TO INTENSIFY ITS EFFORTS WITH A VIEW TO PREVENTING ALL ACTS OF WRONGFUL INTERFERENCE WITH INTERNATIONAL CIVIL AVIATION BY STATES, INDIVIDUALS OR GROUPS OF INDIVIDUALS:
- (I) TO RECOMMEND TO THE OTHER SPECIALIZED AGENCIES CONCERNED TO INTENSIFY THEIR EFFORTS WITH A VIEW TO PREVENTING ACTS OF INTERNATIONAL TERRORISM AND IN PARTICULAR THE UNIVERSAL POSTAL UNION TO STUDY PRACTICAL MEANS OF PREVENTING THE USE OF THE POST FOR TERORIST PURPOSES."
- 4. IT WORTH NOTING IN PASSING THAT PARA (F) INCLUDED AT REQUEST SMIRNOV (USSR). THIS CAUSED MUSEAUX (FRANCE) INTENSE PROBLEMS SINCE HE HAD FIRM INSTRUCTIONS OPPOSE ANY FAVORABLE REFERENCE TO PROTECTION OF DIPLOMATS. HE WAS MOST RELIEVED MAN IN SIGHT WHEN ENTIRE EFFORT FINALLY FAILED.
- 5. PARA 2 WAS EFFORT TO MEET US, UK SUGGESTIONS AND OBJECTIONS TO PREVIOUS FORMAT WHICH HAD 2(A) AS FIRST PARA AND 2(B) AS SEPARATE PARA AND WHICH CONTAINED NO GENERAL REFERENCE TO HUMAN RIGHTS (READ OR AT LEAST SOVS READ SAID REFERENCE AS MEANING "RIGHT TO LEAVE AND RETURN").
- 6. PAPER SUBMITTED SUBJECT TO GENERAL UNDERSTANDING THAT ALL PARAS ACCEPTED EXCEPT US AND UK STILL HAD PROBLEMS WITH 2(B). ALL BUT US, UK AND CANADA INSISTED CONFIDENTIAL

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NEED TO ADD SOMEWHERE IN RECOMMENDATIONS SOME SAFEGUARD FOR PRINCIPLE OF SELF-DETERMINATION.

NOTE BY OCT: ## AS RECEIVED.

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INFO OCT-01 ADP-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-15 SY-10 USSS-00 EB-11 DOTE-00

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7. MOST OF DISCUSSION ON SAT. CENTERED ON EFFORTS TO MEET AFRO-ASIAN INSISTENCE ON SOME FORM OF SAFEGUARD FOR SELF-DETERMINATION. AFRO-ASIANS INSISTED ON SOME REFERENCE TO "STRUGGLE OF NATIONAL LIBERATION MOVEMENTS." UK PROPOSED INCLUSION OF FOL LANGUAGE "NOTHING IN THESE RECOMMENDATIONS CAN BE TAKEN TO PREJUDICE IN ANY WAY THE LEGITIMATE EXERCISE OF THE RIGHT OF PEOPLES TO SELF-DETERMINATION." AFRO-ASIANS REJECTED THIS AS TOO WEAK.

8. HOVEYDA AND NIGERIAN REP MADE SEVERAL HELPFUL EFFORTS TO BRIDGE THE GAP BUT THESE EFFORTS RETAINED AT LEAST IMPLICATION THAT SO LONG AS CAUSE WAS SELF-DETERMINATION THE CONDEM ATION DID NOT APPLY AND THE MEASURES SHOULD CONTAIN AN EXCEPTION. ONE NIGERIAN EFFORT SOUGHT TO EXCLUDE "THE STRUGGLE" ONLY IN SITUATIONS NOT INVOLVING TERRITORY OR NATIONALS OF MORE THAN ONE COUNTRY AND WAS VERY CLOSE TO ACCEPTABLE. AMB. RAHAL (ALGERIA) REJECTED THE NIGERIAN EFFORT AND WE NEVER OBLIGATED EXPRESS VIEW ON IT. HE ALSO REJECTED A JOINT US-UK INFORMAL PROPOSAL BASED ON FIRENDLY RELATIONS DECLARATION LANGUAGE ABOUT ACTIONS AGAINST FORCIBLE DEPRIVATION OF RIGHT OF SELF-DETERMINATION. PROPOSAL WAS PUT FORWARD ON CONDITION ALL REFERENCES TO "OCCUPATION" DELETED. US, UK, CANADA CONFIDENTIAL

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REJECTED VARIOUS FORMULATIONS WHICH MODELLED ALONG LINES RES 1514 "STRUGGLE" LANGUAGE. BREAKDOWN BASICALLY OCCURRED BETWEEN ALGERIAN LEAD EFFROT TO GIVE CARTE BLANCHE TO STRUGGLE THUS DEVITALIZE REST OF RECOMMENDA-TIONS AND ESTABLISHING DANGEROUS DOCTRINE FOR FUTURE

EFFORTS AND US, UK, IRAN, NIGERIAN EFFORT TO SAFEGUARD THE RIGHT TO SELF-DETERMINATION BUT NOT TO ESTABLISH ANYTHING GOES DOCTRINE WHENEVER SELF-DETERMINATION IS ALLEGED AS THE CAUSE.

9. INFORMAL NEOGTIATING GROUP CAME TO CONCLUSION AT 7PM SAT. THEN IT NOT POSSIBLE BRIDGE GAPS ON SELF-DETERMINATION. GROUP AGREED CHAIRMAN SHOULD READ STATEMENT SAYING COMITE HAD MET, TRIED HARD, EXCHANGED VIEWS AND SUBMITTED ITS REPORT TO GA. COMITE CONVENED 7:30 PM, CHAIRMAN READ STATEMENT, USUAL CONGRATULATIONS EXCHANGED AND COMITE ADJOURNED.

10. AT ONE STAGE ISRAELIS HAD SECOND HAND REPORT US HAD INDICATED WILLINGNESS ACCEPT REFERENCE TO FOREIGN OCCUPATIONS IN CONTEXT SELF-DETERMINATION.

THEY CONTACTED AMB. BENNETT AND MADE
SAME OBJECTIONS TO ANY MENTION OF SELF-DETERMINATION THEY RAISED DURING GA WHEN THEY SOUGHT UNSUCCESSFULLY CONVINCE US NOT TO MENTION SELF-DETERMINATION. AMB. BENNETT EXPRESSED CONTINUING US UNDERSTANDING OF GOI POSITION BUT STATED USG BELIEVED PROPERLY WORDED REFERENCES TO SELF-DETERMINATION PRICE WE CONTINUED BE WILLING PAY FOR PROGRESS IN CAMPAIGN TO DEVELOP MEASURES TO DEAL WITH TERRORISM.

11. OVERALL ANALYSIS OF SESSION FOLLOWS SEPTEL. SCALI

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TAGS: PINS, IS, UN

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